

Equality Analysis Report

Title of activity / Budget Proposal title and number Mental Health Accommodation Strategy	Committee meeting (decision maker) and date
Service area Planning Policy & Housing Strategy	Lead officer Gill Cowie, Service Manager Planning Policy & Housing Strategy
Approved by  Paul Rowland, Assistant Director Planning	Date of approval 7 April 2017
Description of activity: A Strategy to assess and identify the housing needs of people with mental health needs in Bedford Borough. All local authorities with strategic housing responsibilities need to plan to meet the housing needs of local residents. This strategy sets out the Council's aims in meeting the accommodation needs of people with mental health needs. The Borough Council and its partners have a key role to play in meeting the housing needs of all of the borough's citizens, in particular those vulnerable members of the community. As part of an overarching Care and Support Accommodation Strategy the Mental Health Accommodation Strategy focuses on Bedford Borough's population who have mental health needs. It analyses the types of accommodation available to people with mental health needs and considers the possible future housing requirements.	

Relevance Test

1. The outcomes of the activity directly and significantly impact on people, e.g. service users, employees, voluntary and community sector groups.	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
2. The activity could / does affect one or more protected equality groups.	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
3. The activity could / does affect protected equality groups differently.	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
4. One or more protected equality groups could be disadvantaged, adversely affected or are at risk of discrimination as a result of the activity.	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
5. The activity relates to an area where there are known inequalities.	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
6. The activity sets out proposals for significant changes to services, policies etc. and / or significantly affects how services are delivered.	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
7. The activity relates to one or more of the three aims of the Council's equality duty.	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
8. The activity relates to the Council's Corporate Plan objectives, is a significant activity and / or presents a high risk to the Council's public reputation.	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
9. An equality analysis of this activity is required.	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
This activity has no relevance to Bedford Borough Council's duty to eliminate unlawful discrimination, harassment and victimisation; to advance equality of opportunity; and to foster good relations. An equality analysis is not needed.				<input type="checkbox"/>
Explanation why equality analysis is not needed				
N/A				

Scope of equality analysis

Who is / will be impacted by the activity's aims and outcomes?	People with mental health needs who have a housing need and/or require help with their housing.
Which particular protected equality groups are likely / will be affected?	People with mental health needs.

Evidence, data, information and consultation

<p>What evidence have you used to analyse the effects on equality?</p>	<ul style="list-style-type: none"> • Bedford Borough Council Joint Commissioning Strategy for Mental Health 2013-2018 • Housing Strategy Review 2016-2020 • Empty Homes Strategy 2013-2017 • Tenancy Strategy 2014-2017 • Private Sector Housing Condition Survey 2011 • Housing Tenure and Dwelling Type Data for March 2011 • Housing Monitoring Report March 2013 • Households numbers and characteristics March 2011 • Strategic Housing Market Assessment 2016 • Joint Strategic Needs Assessment 2015 • Black and Minority Ethnic Communities Assessment • Population estimates and forecasts 2014-2039 • Ethnicity Composition March 2011 • Bedford Borough Council Disability Equality Scheme • PANSI (Protecting Adult Needs and Service Information) • No Health Without Mental Health (DH, 2011) 										
<p>What consultation did you carry out with protected equality groups to identify your activity's effect on equality?</p>	<p>Internal consultation completed with those who work with people with a mental health issue – supported housing team, adult services.</p>										
<p>What does this evidence tell you about the different protected groups?</p>	<ul style="list-style-type: none"> • The PANSI estimate that in 2012 the number of people aged 18-64 predicted to have a common mental health disorder in Bedford was 16,429. This is predicted to increase to 17,351 by 2020. • The following table shows the numbers of people in Bedford Borough aged 18-64 predicted to have mental health needs. <table border="1" data-bbox="757 1321 2000 1369" style="margin-left: auto; margin-right: auto;"> <thead> <tr> <th style="text-align: left;">Mental health - all people</th> <th style="text-align: center;">2012</th> <th style="text-align: center;">2015</th> <th style="text-align: center;">2020</th> <th style="text-align: center;">% change</th> </tr> </thead> <tbody> <tr> <td> </td> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </tbody> </table>	Mental health - all people	2012	2015	2020	% change					
Mental health - all people	2012	2015	2020	% change							

People aged 18-64 predicted to have a common mental disorder	16,429	16,732	17,351	5.6
People aged 18-64 predicted to have a borderline personality disorder	459	468	485	5.6
People aged 18-64 predicted to have an antisocial personality disorder	357	363	376	5.3
People aged 18-64 predicted to have psychotic disorder	408	416	431	5.6
People aged 18-64 predicted to have two or more psychiatric disorders	7,345	7,481	7,755	5.6

- Mental health problems affect about one in four people. For Bedford Borough this means based on the 2013 population figure of 157,840, that 39,460 people could have mental health needs. However, only 8% to 12% of this number would be expected to need referral to a specialist mental health service, and only 4% are likely to be admitted to a mental health hospital. The majority will be seen, diagnosed and treated by their GP.
- Impacts of mental disorder in adulthood include a higher risk of homelessness.
- No Health Without Mental Health (DH, 2011) highlight a number of groups who are more likely to suffer from mental health problems:
 - People with drug or alcohol problems
 - People who are homeless have 40-50 times higher rates of mental health problems than the general population.
 - Some 90% of all prisoners are estimated to have a diagnosable mental health problem (including personality disorder) and/or a substance misuse problem.
 - People who are lesbian, gay, and bisexual all have a higher risk of mental health problems and self harm.
 - Military veterans.
- There were 1103 households on the Housing Register at September 2015.
- In 2011, there were 12,976 pensioner households in the Borough, of which 7,616 were pensioners living alone. Pensioner households formed 20.3% of all households compared to

	<p>20.8% in England and 22.4% in the East of England.</p> <ul style="list-style-type: none"> • Lone parent households comprised just over 11% of all households in 2011, an increase from 8% in 2001, with over two-thirds of these (4,854) having dependent children. This represents a major increase over the number of lone parent households with dependent children in 2001 (3,203). • The English Housing Survey (2011-12) found that the overall rate of under-occupation based on the bedroom standards but only counting those with 2 surplus bedrooms as under-occupying is 37%. • There were an estimated 6,010 (10.9%) dwellings in fuel poverty in Bedford. The highest proportionate rate of fuel poverty was found in the private rented sector at 12.7% (1,500 households) compared with 10.5% (4,510 households) in the owner occupied sector. • Bedford Borough's population rose from 148,100 in 2001 to 163,900 in 2014, an increase of 11%. Growth was concentrated in older age groups, including a 45% rise in the number of people aged 85+. • The Borough's total population is forecast to increase by 7% between 2014 and 2021, but older age groups will increase at a much higher rate with the 65+ population rising by approximately 16%. Most notably, the 85+ population is forecast to increase by around 32%. This will represent a significant ageing of the Borough's population profile, and this trend will continue beyond 2021. • Bedford Borough has an ethnically diverse population. The 2011 Census indicates that 28.5% of the population was from minority ethnic groups (BME), compared to 20.2% nationally (and 13.9% excluding London Boroughs). The BME population increased by 16,400 between 2001 and 2011, whereas the 'White British' population declined by 6,900. • The BME population is concentrated in the urban area of Bedford and Kempston, with particularly large BME communities in Queens Park (75%) and Cauldwell (59%) wards. The BME level is highest among younger age groups and a majority (51%) of the 0-4 population in Bedford and Kempston is non-'White British'. • In 2014/15 there were 366 homelessness decisions and 230 homelessness preventions.
<p>What further research or data do you need to fill any gaps in your understanding of the potential or known effects of the activity?</p>	<p>None.</p>

General Equality Duty

Which parts of the general equality duty is the activity relevant to?			
	Eliminate discrimination, harassment and victimisation	Advance equality of opportunity	Foster good relations
Age	Age can have an impact on the housing needs of people with a mental health needs. This is considered by the housing strategy.		
Disability	Planning for the future housing need of people with mental health needs ensures that they have equal opportunity to access a range of housing either independently or in a more supported setting.	The Mental Health Accommodation Strategy identifies the housing need and requirements of people with mental health needs to offer them independence and choice over where they want to live.	
Gender reassignment			
Pregnancy and maternity			
Race			
Religion or belief			
Sex			
Sexual orientation			
Marriage & civil partnership			

Impact on equality groups

Based on the evidence presented what positive and negative impact will your activity have on equality?				
	Positive impact	Negative impact	No impact	Explanation
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The Strategy focuses on people with mental health needs and their accommodation needs. Age is considered within the strategy as people who are aged 65 and over with mental health needs tend to have a greater level of needs and require more support with more intensive housing needs.
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The Strategy focuses on the housing need and demand of people with mental health needs and ensuring they are able to access different housing options and have choice over where they live.
Gender reassignment	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A
Pregnancy and maternity	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A
Race	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A
Religion or belief	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A
Sex	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A
Sexual orientation	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A
Marriage & civil partnership	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A
Other relevant groups	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	N/A

Commissioned services

What equality measures will be included in Contracts to help meet the three aims of the general equality duty?	N/A
What steps will be taken throughout the commissioning cycle to meet the different needs of protected equality groups?	N/A

Actions

	What will be done?	By who?	By when?	What will be the outcome?
Actions to lessen negative impact	N/A			
Actions to increase positive impact	N/A			
Actions to develop equality evidence, information and data	N/A			
Actions to improve equality in procurement / commissioning	N/A			
Other relevant actions	N/A			

Recommendation

No major change required	X	The evidence shows no negative effect or potential for discrimination and an appropriate and proportionate approach has been taken to advance equality and foster good relations between different protected equality groups.
Adjustments required	<input type="checkbox"/>	
Justification to continue the activity	<input type="checkbox"/>	
Stop the activity	<input type="checkbox"/>	

Summary of analysis

In preparing this report, due consideration has been given to the Borough Council's statutory Equality Duty to eliminate unlawful discrimination, advance equality of opportunity and foster good relations, as set out in Section 149(1) of the Equality Act 2010.

Monitoring and review

Monitoring and review The Mental Health Accommodation Strategy will form part of an overarching care and Support Accommodation Strategy which will be reviewed bi-annually.	Review date February 2019
---	-------------------------------------