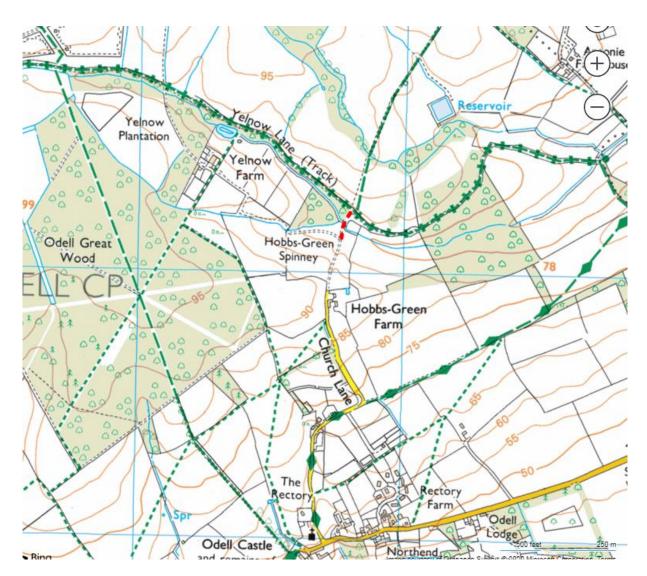
# Wildlife and Countryside Act 1981 Summary of Evidence

# **Definitive Map Modification Order Application**

Parish: Odell Grid Reference: SP967591

**Map of Path:** Route applied for is shown on the RED DASHED route between the end of the adopted road known as Church Lane on the online Bedford Borough Council Definitive Map and the existing byway 4 and bridleway 6 on Yelnow Lane, Sharnbrook. The route is shown as a white track to access the bridleway on OS Maps and is not on the online Bedford Borough Definitive Map.



Extract from Ordnance Survey 1:25000

**Applicants Path Reference: BED-0203** 

#### **Description of Path:**

Path starts at the end of the adopted road known as Church Lane on the online Bedford Borough Council Definitive Map at approximate grid reference SP96765913 and the existing byway 4 and bridleway 6 on Yelnow Lane, Sharnbrook at approximate grid reference SP96805924. The route is shown as a white track to access the bridleway on OS Maps and is not on the online Bedford Borough Definitive Map.

I am the applicant for the order, for and on behalf of the British Horse Society (BHS). I am a volunteer of the BHS with a key objective to support and progress Project 2026 in the region.

This application is made because, on the cut off day, 1st January 2026, the effect of s.53(1) and (2) Countryside and Rights of Way Act 2000 on a public path that existed prior to 1949, still exists on the cut-off date, and hasn't been a highway of a different description in between, and is not shown in the definitive map and statement at all is to extinguish all rights on that route. (This applies if the route is determined to be a footpath or bridleway.)

I believe this application will pass the planned Preliminary Assessment Test required by para 2 Sch 13A Wildlife and Countryside Act 1981, when introduced, because:

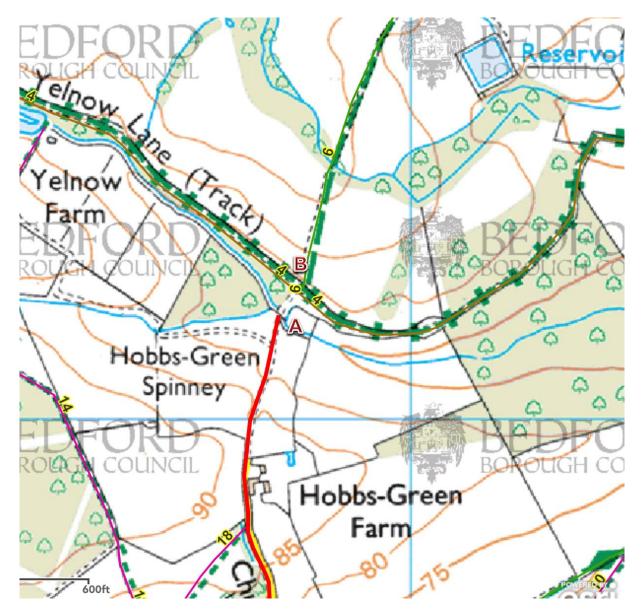
- a. This application statement includes explanations as to how the evidence applies to the application route, and
- b. The application contains one or more of the following forms of supporting evidence:
  - Legal document(s) relating specifically to the right of way that is the subject of the
    application (such as Railway Act, Inclosure Act and Award, Finance Act, Court Order or Main
    Roads Order evidence).
  - Evidence of reputation in legal document(s), even though not written specifically about the right of way that is the subject of the application (such as Tithe Awards and Maps).
  - Documentary evidence of expenditure that would be unlawful unless the way was a public highway, for example Highway Board records.
  - Documentary evidence of reputation, for example an Ordnance Survey map, coupled with public scrutiny, or evidence of highway status in a landowner produced document.
  - Maps and other documents which, over a period of time, and taken together, provide evidence of reputation that the order route is part of the public road network.

#### THE APPLICATION ROUTE

The application route is shown on the images below and starts at the end of the adopted road known as Church Lane on the online Bedford Borough Council Definitive Map at approximate grid reference SP96765913 and the existing byway 4 and bridleway 6 on Yelnow Lane, Sharnbrook at approximate grid reference SP96805924. The route is shown as a white track to access the bridleway on OS Maps and is not on the online Bedford Borough Definitive Map.



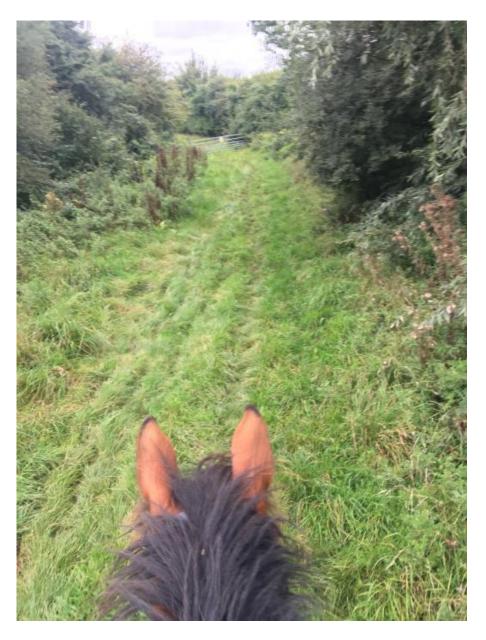
Extract from a Google Satellite image from 2009, showing the application route from A to B



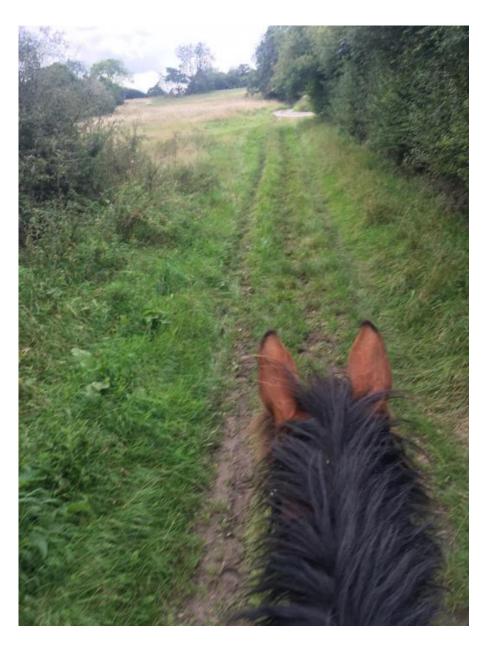
Extract from the online Bedford Borough Council Definitive Map showing the application route from A to B between the adopted road known as Church Lane and existing bridleway and byway known as Yelnow Lane



Extract from a Google Streetview image from 2009 from Church Lane looking down towards the application route and point A on the maps above



Photograph from the applicant of the application route from point B on the maps above – taken September 2020



Photograph from the applicant of Church Lane from the application route from approximately point A on the maps above – taken September 2020

#### **DOCUMENTARY EVIDENCE OF HIGHWAY STATUS**

In order to be able to modify the definitive map and statement, the Surveying Authority needs to have a discovery of evidence which shows, on the balance of probabilities that highway rights exist. The use of the 'balance of probabilities' test rather than 'beyond reasonable doubt' was confirmed by the High Court in *Todd, Bradley v SOS for EFRA* [2004] 4 All ER 497.

The courts have given guidance on how evidence of highway status is to be considered. In *Fortune and Others v Wiltshire Council and Another* [2012] EWCA Civ 334, Lewison LJ said, at paragraph 22,

'In the nature of things where an inquiry goes back over many years (or, in the case of disputed highways, centuries) direct evidence will often be impossible to find. The fact finding tribunal must draw inferences from circumstantial evidence. The nature of the evidence that the fact

finding tribunal may consider in deciding whether or not to draw an inference is almost limitless. As Pollock CB famously directed the jury in R  $\nu$  Exall (1866) 4 F & F 922:

"It has been said that circumstantial evidence is to be considered as a chain, and each piece of evidence as a link in the chain, but that is not so, for then, if any one link broke, the chain would fall. It is more like the case of a rope composed of several cords. One strand of the cord might be insufficient to sustain the weight, but three stranded together may be quite of sufficient strength."

While no single piece of evidence is conclusive, the applicant believes that taken as a whole the pieces of evidence demonstrate highway reputation over many years, indicating that the route does indeed have highway status, and that prior to the Natural Environment and Rural Communities Act 2006, there were full vehicular rights.

# **Tithe Records**

Date. The tithe map for Bedfordshire 041 Odell

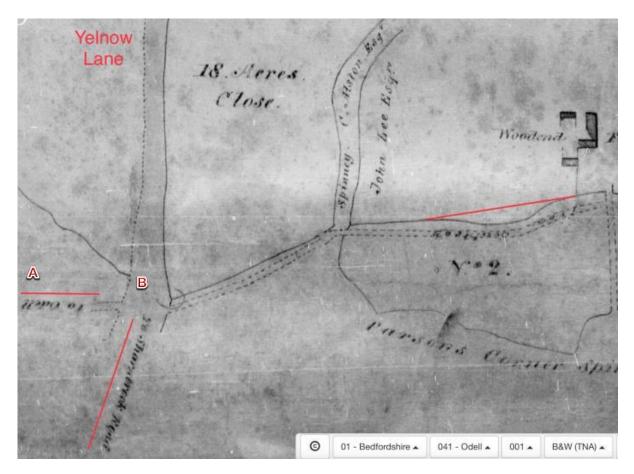
#### Relevance.

- (1) The Tithe Commutation Act 1836 enabled tithes (literally a tenth of the produce of the land) to be converted to a monetary payment system. Maps were drawn up to show the titheable land in order to assess the amount of money to be paid. The Act was amended in 1837 to allow maps produced to be either first class or second class.
- (2) First class maps are legal evidence of all matters which they portray and were signed and sealed by the Commissioners (s.2 Tithes Act 1847). They had to be at a scale of at least 3 chains to the inch. Second class maps, signed but not sealed, were evidence only of those facts of direct relevance to tithe commutation, and are often at 6 chains to the inch. There was a proposed convention of signs and symbols to be used, which included Bridle Roads and Footpaths, but this was not strictly adhered to.
- (3) The Tithe process received a high level of publicity as landowners would be particularly keen not to be assessed for more tithe payment than necessary. Non-titheable land deemed to be unproductive was usually excluded from the process. It is common therefore for no tithe to be payable on road, although wide grass drovers' routes could carry a tithe as they were used as pasture. It was in the interest of landowners for untithed roads to be shown correctly to minimise their payments. Footpaths and bridleways were more likely to be at least partially productive (for example as pasture). Therefore, although the process was not directly concerned with rights of way, inferences can be drawn from the tithe documents regarding the existence of public rights, and, in particular, public vehicular rights. In some cases highways are coloured sienna or light brown which typically indicates public status.

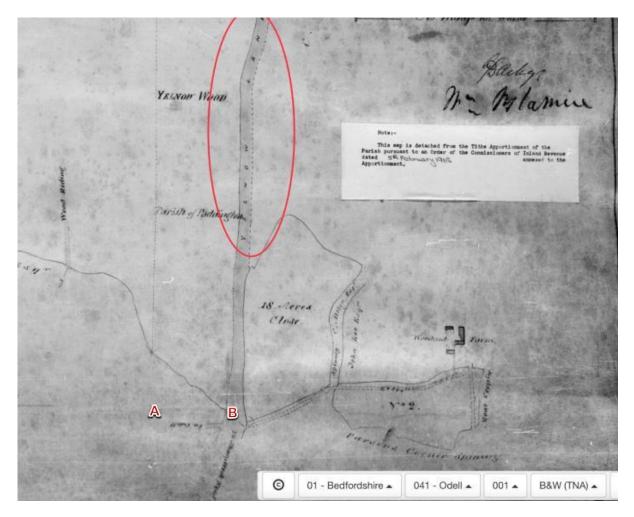
**Archive**. The tithe map has been accessed via the Genealogist website and the extract is shown below.

**Meaning**. The extract below from the Odell tithe map shows the application route from A to B as a road from Odell joining Yelnow Lane (byway 4), opposite the road from Souldrop which is now bridleway 6 as shown on the images below.

**Assessment**. This provides useful information from which inferences may be drawn. The tithe map shows a road from Odell to Yelnow Lane that suggests the application route was a public vehicular highway at the time of assessment.



Extract from Tithe map 01 Bedfordshire 041 Odell – close up showing the application route from A to B as a road to Odell opposite road to Souldrop, both underlined, crossing Yelnow Lane that joins Sharnbrook Road, also underlined.



Extract from Tithe map 01 Bedfordshire 041 Odell showing the application route from A to B with Yelnow Lane circled

# **Evidence from Maps:**

### OS One Inch Ordnance Survey Maps - One-inch England and Wales, 1809 to 1913

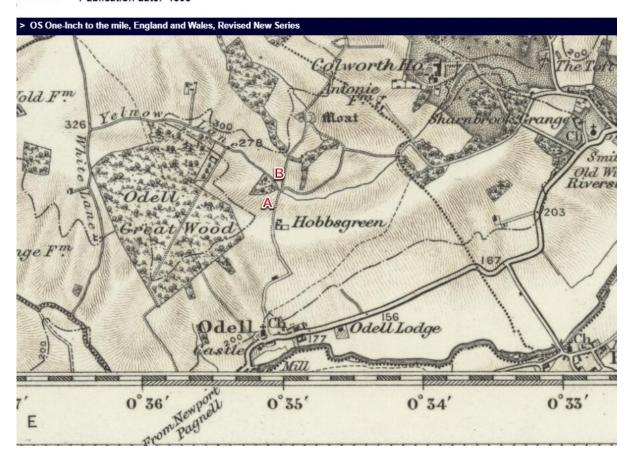
Date. OS sheet 186 –Wellingborough (Hills) published in 1898.

**Relevance**. These maps were made for sale to the travelling public and thus would only generally show routes of some significance that were available to them. They purported to show physical features that appeared on the ground.

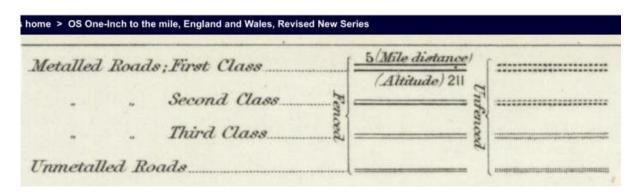
**Archive**. The extracts from this sheet below were obtained from the National Library of Scotland at https://maps.nls.uk/view/101168147

**Meaning**. The application route is shown on the extract below between A and B as a "unfenced unmetalled road" in a similar style to local existing highways.

**Assessment**. Other through routes shown in a similar manner are now largely part of the ordinary highway network and thus this is evidence in support of the route being a public highway.



Extract from OS 1" Map showing the application route between A and B



Extract from OS 1" Map showing the key to the roads

### Ordnance Survey Maps - 25 inch England and Wales, 1841-1952

Date. OS County Series Bedfordshire VII.5 published 1884

**Relevance**. The OS First and Second Edition County Series mapping was at 25 inch to the mile scale which would predominantly have been used for professional purposes rather than navigation. They were detailed enough to show gates and barriers on road and tracks.

**Archive**. The extract from this sheet below were obtained from the National Library of Scotland at https://maps.nls.uk/view/ 114481506

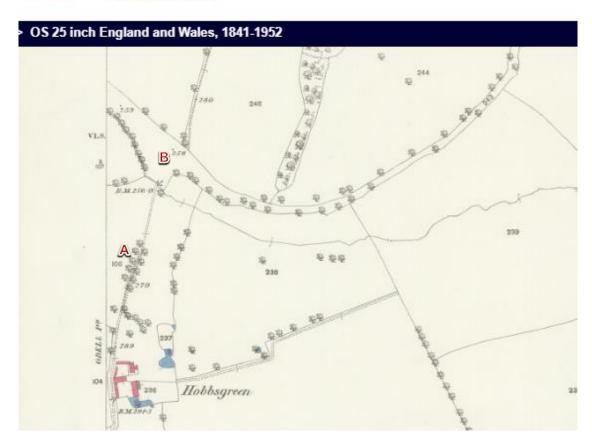
**Meaning**. The route is shown on the image below between A and B as a road in similar style as the existing bridleway that continues north from point B on the map below.

**Assessment**. Other through routes shown in a similar manner are now largely part of the ordinary highway network and thus this is evidence in support of the route being a public highway.

Bedfordshire VII.5 (Odell; Sharnbrook)

and Surveyed: 1882

Näiseanta Published: 1884



Extract from OS 25" Map showing the application route marked between A and B

#### OS Six Inch Ordnance Survey Maps - Six-inch England and Wales, 1888 to 1913

Date. OS Six inch series Bedfordshire VII.NW published 1884

**Relevance**. The OS Six Inch Series were the most comprehensive, topographic mapping covering all of England and Wales from the 1840s to the 1950s. Two editions for all areas were published, and then regular updates in the 20th century for urban or rapidly changing areas.

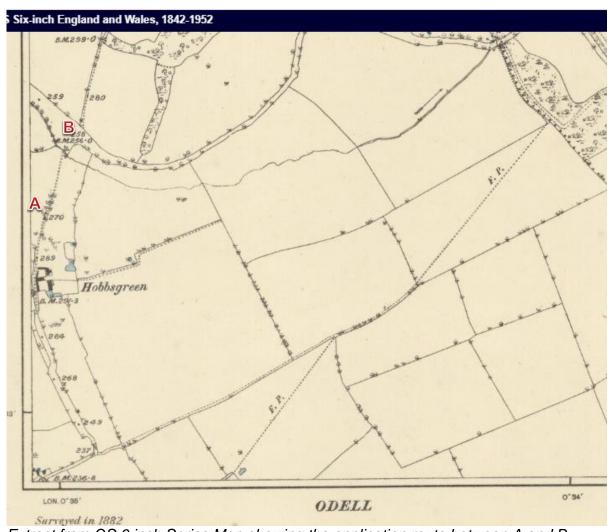
**Archive**. The extracts from this sheet below were obtained from the National Library of Scotland at https://maps.nls.uk/view/101567627

**Meaning**. The route is shown on the image below between A and B as a road in similar style to the existing bridleway that continues north from B. The second image shows the characteristics sheet for 6" maps that provides useful supporting evidence.

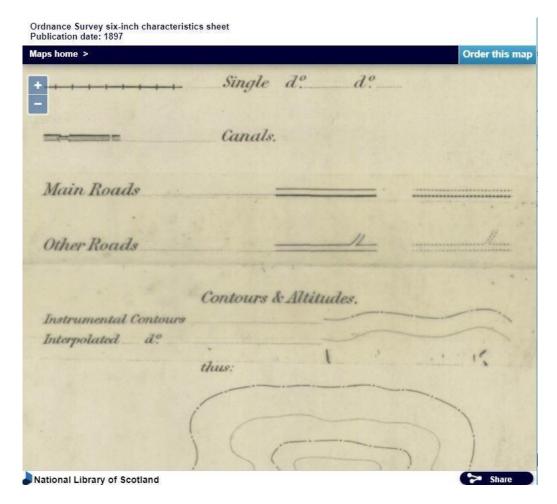
**Assessment**. The Characteristics Sheet for the 6" Maps differentiate between main and other roads through the use of a bold boundary on one side of a road. The claimed route is shown as "Other Roads". This series of maps supports the inference drawn from the 25" maps, that the route is part of the full vehicular road network.

rary Bedfordshire VII.NW (includes: Felmersham; Knotting and Souldrop; Odell; Sharnbrook.)

Surveyed: 1882 eanta Published: 1884



Extract from OS 6 inch Series Map showing the application route between A and B



Extract from OS 6 inch Series Map showing the key

# Ordnance Survey, 1:25,000 maps of Great Britain - 1937-1961

Date. OS 25k series 42/95-A published circa 1949

**Relevance**. The 1:25,000 'Provisional edition' or 'First Series', was Ordnance Survey's first civilian map series at this medium scale, the forerunner of the modern *Explorer* and *Outdoor Leisure* maps.

**Archive**. The extracts from this sheet below were obtained from the National Library of Scotland at https://maps.nls.uk/view/207352355

**Meaning**. The route is shown on the image below between A and B as a road in similar style to the existing bridleway that continues north from B.

**Assessment**. The depiction of route, in the same manner as the surrounding ordinary road network provides a strong inference that it was also considered to be part of that road network

42/95 - A (includes: Carlton and Chellington; Cold Brayfield; Felmersham; Harrold; Lav Surveyed / Revised: No dates on map; Published: ca. 1949



Extract from OS 25k Series Map showing the application route between A and B

#### Bartholomew's Half Inch to the Mile Maps of England and Wales, 1919-1924

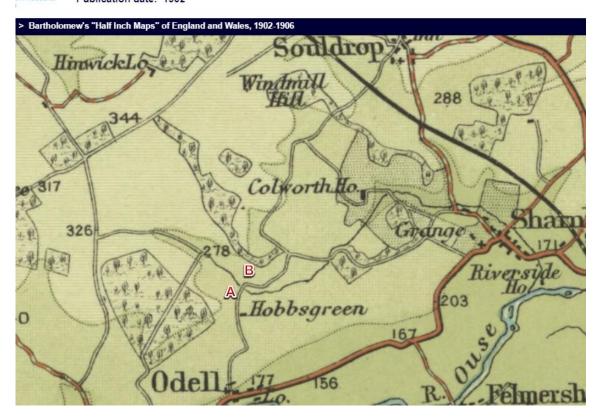
**Date**. Great Britain, Sheet 19 – Cambridge, Huntingdon published 1902

**Relevance**. The map was made for sale to the public, particularly for tourists and cyclists and so is unlikely to show routes that the public could not use. It has a key in which different types of route are distinguished. This enables us to draw inferences from how routes are shown.

**Archive**. The extracts from this sheet below were obtained from the National Library of Scotland at https://maps.nls.uk/view/97131068

**Meaning**. The route is shown on the image below between A and B as a road in the same style as the existing byway that continues east from B on the map.

Assessment. Although the map carries the standard disclaimer that the representation of a road or footpath is no evidence of a right of way, it remains the case that this map was produced for sale to the travelling public. It seems likely that the disclaimer is to avoid the publishers from finding themselves in the midst of legal action. The application route is shown as a good secondary road. The depiction of the route in this manner is evidence in favour of the proposition that the application route was considered to have equestrian and probably vehicular rights.



Extract from Bartholomew's Map showing the application route between A and B

# **List of Streets**

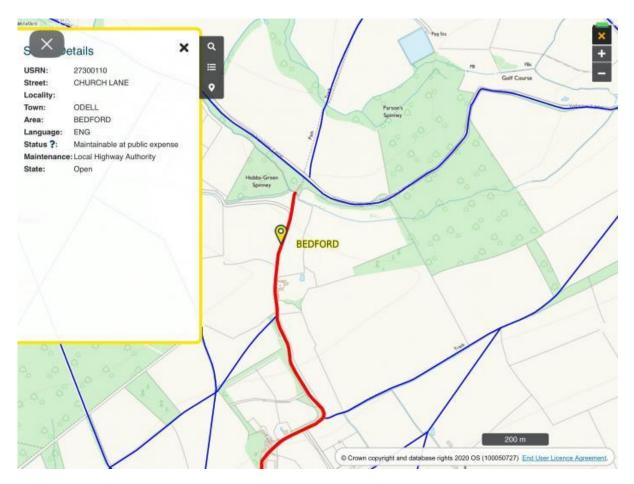
Date. The current record of list of streets that is maintainable at the public expense.

**Relevance**. This is a record that must be maintained by the highway authority. It records those highways that the authority considers are maintainable at the public expense. The showing of a route on the list is strong evidence that that route is a highway.

Archive. The extracts from this sheet below were obtained from https://findmystreet.co.uk

**Meaning**. The extract below shows the gap between the street USRN 27300110 known as "Church Lane" and recorded as maintainable at public expense shown in red and the existing bridleway and byways shown as a blue line on the map below.

**Assessment**. The list of streets information clearly shows that a DMMO is necessary in order to join the adopted "road" and the existing rights of way



Extract from The Current List of Streets

## **CONCLUSIONS**

This document presents evidence from many years that consistently indicate that the application route was part of the wider highway network. Whilst no single piece of evidence is conclusive in its own right, taken as a whole it paints a sound picture of the existence of public vehicular rights.

Employing the well-established legal maxim 'Once a highway always a highway', in the absence of a stopping up order, it follows that vehicular highway rights existed immediately before the operation of the Natural Environment and Rural Communities Act 2006.

The applicant requests the surveying authority to add the route to the definitive map as a BOAT.

Date: 22 October 2020 Name:

Position: Volunteer

Organisation: British Horse Society