



Charging and Financial Assessment for Adult Care & Support Services Policy

2026 / 2027

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Charging and Financial Assessment for Adult
Care & Support Services Policy 2026/27

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1. Introduction

- 1.1 Bedford Borough Council's Charging and Financial Assessment for Adult Care and Support Services policy has been designed to comply with [The Care Act 2014](#). The aim is to produce a consistent and fair framework for charging and financial assessment for all people that receive care and support following an assessment of their individual needs and their individual financial circumstances.
- 1.2 For the purpose of this policy, an adult is a person aged 18 and above.

2. Legislative framework

- 2.1 [The Care Act 2014](#) provides a single legal framework for charging for care and support. It enables local authorities to decide whether or not to charge a person when it is arranging to meet their care and support needs or a carer's support needs.
- 2.2 [Section 14 of The Care Act 2014](#) provides local authorities with the power to charge adults in receipt of care and support, where the local authority is permitted to charge for the service being provided.
- 2.3 [Section 14 of The Care Act 2014](#) provides local authorities with the power to charge for services meeting carers needs by providing services directly to the carer.
- 2.4 [Section 17 of The Care Act 2014](#) permits local authorities to undertake an assessment of financial resources. The financial assessment will determine the level of a person's financial resources and the amount, which they are required to pay towards the cost of meeting their needs through care and support services.
- 2.5 Pursuant to regulations issued under [Section 14 of The Care Act 2014](#), local authorities are not permitted to charge for the provision of the following types of care and support:
 - Community Equipment (aids and minor adaptations); a service, which consists of the provision of an aid, or minor adaptation to property, for the purposes of assisting with nursing at home or aiding daily living. An adaptation is minor if the cost of making the adaptation is £1000 or less.
 - Intermediate care (including reablement support) services for 6 weeks.
 - Care and support provided to people with Creutzfeldt- Jakob disease.
 - Any service or part of service, which the NHS is under duty to provide. This includes Continuing Healthcare and the NHS contribution to Registered Nursing Care.
 - After-care services/support provided under [Section 117](#) of the Mental Health Act 1983.
 - Services which local authorities have a duty to provide through other legislation.
 - Assessment of needs and care planning, including the cost of the financial assessment as these constitute 'meeting needs.'

- 2.6 Bedford Borough Council will refer to [Care and Support Regulations](#) (Statutory Instruments) and Care and Support Statutory guidance and annexes issued under [The Care Act 2014](#), in all regards for specific guidance in relation to charging and financial assessment and as such these statutory regulations form the basis of this policy, except where the Council exercises its power of discretion as set out within the regulations.

3. Policy objectives

- 3.1 The principles underpinning this policy are:
- Where the authority is required to arrange care and support for free, it does so.
 - That people will only be required to pay what they can afford.
 - That financial support towards care costs will be determined through financial assessment.
 - To provide clear and transparent information so people know what they will be charged.
 - To apply the rules consistently to avoid variation in the way people are assessed and charged.
 - To promote wellbeing, social inclusion and support the vision of personalisation, independence, choice and control.
 - To support carers to look after their own health and wellbeing and to care effectively and safely.
 - To be person-focused, reflecting the variety of care and caring journeys and the variety of options available to meet a person's needs.
 - To apply charging rules equally so those with similar needs, or services, are treated the same, and to minimise anomalies between different care settings.
 - ensure that the charge to the person for services provided is no greater than the cost of that service being delivered to the council.
 - To encourage and enable those who wish to stay in, or take up employment, education or training to plan for the future costs of meeting their needs.
 - To ensure that where a person lacks mental capacity to undertake a financial assessment that the local authority consults a suitable individual defined as having Enduring Power of Attorney (EPA), Lasting Power of Attorney (LPA) for Property and Affairs, Lasting Power of Attorney (LPA) for Health and Welfare, Property and Affairs Deputyship under the Court of Protection or any other individual dealing with that person's affairs (e.g. someone who has been given appointeeship by the Department for Work and Pensions (DWP) for the purpose of benefits payments).
 - To ensure that where a person lacks mental capacity to undertake a financial assessment and does not have a suitable individual, that the Local Authority will conduct a decision specific Mental Capacity Assessment as to finances, and if appropriate a Best Interests Decision as to whether the Local Authority should undertake the financial assessment and appoint a Deputy for Property and Finances where the finances are complex.

4. Charging and financial assessment for care and support in care homes on a permanent basis

- 4.1 The Council will charge for care and support delivered in a care home on a permanent basis.
- 4.2 People who require permanent care and support in a care home must initially satisfy an eligibility assessment for that care and support. Only where a person has an eligible care and support need will a financial assessment be required.
- 4.3 All people requiring permanent care and support in a care home must have a financial assessment. The person's financial circumstances will determine whether they are eligible for financial support from the Council towards permanent care costs.
- 4.4 People will be made aware at the outset of the maximum amount of funding the Council makes available towards care and support provided by care homes by their social worker. This is known as '**The Local Authority Rate**'. This rate is inclusive of any assessed contribution but excludes the funded nursing care contribution (FNC) paid by the NHS.
- 4.5 Charges will apply from the date the person moves into the home.
- 4.6 Where a person is eligible to receive local authority funding support, but decides to reside in another local authority area, Bedford Borough Council will match the local authority rate for the area where the service user decides to live.
- 4.7 People that would like to live in accommodation that costs more than The Local Authority Rate can do so providing the additional costs can be met by a Third Party or in certain circumstances, by the person themselves. This additional cost is known as a Third-Party Agreement or 'Top- up'. This additional cost must be sustainable for the duration of the placement and the local authority has the right to refuse a person using their assets for this purpose if the costs cannot be met over a sustained length of time.
- 4.8 Where a person chooses more expensive accommodation than the Local Authority Rate and the additional fee is to be paid by a Third Party, the Third Party must confirm that they are able to meet the costs of the additional fee for the duration of the agreement including any price changes that may occur. The Third Party will be asked to enter into an agreement with the provider for the additional fee required.
- 4.9 The person whose non-housing assets are below the upper capital limit, but owns property, is entitled to a 12-week property disregard for their main, or only home, when they first enter a care home as a permanent resident or when another property disregard has ended.
- 4.10 People who own a property over which security can be taken may be eligible to defer care costs against the value of the property. This is known as a Deferred Payment Agreement.
- 4.11 In accordance with the [Care Act 2014](#), The Council operates a Deferred Payment Scheme to allow people to defer the sale of their home where it is needed to fund care home fees for as long as they use the service. Please refer to the Council's Deferred Payment Scheme available on the council's website.

- 4.12 The financial assessment will take into account income, capital and the value of any assets. The charging methodology will take into consideration any mandatory disregards of income, capital and property as defined in the Charging for Care and Support Statutory Guidance and regulations.
- 4.13 Evidence will be required to fully substantiate a person's financial circumstances.
- 4.14 The financial assessment will consider statutory amounts required to be retained by the person from their income. These are known as Personal Expenditure Allowance (PEA) and Disposable Income Allowance (DIA). These amounts are dependent upon the person's financial circumstances and are reviewed annually by the Department of Health and Social Care. Where the person has no income, the local authority is not responsible for providing one. However, the person will be referred to policy 12.1 and signposted for a benefits check. Financial assessments will be reviewed and updated annually.
- 4.15 Following the financial assessment, the person will be informed of the weekly amount that they are required to contribute towards their care costs. Contributions are payable from the date that care commences. People will be invoiced by the Council based upon a 4 or 5-week period, in arrears, for their care costs.

5. Charging and financial assessment for care and support in care homes on a short-term or temporary basis (Respite)

- 5.1 The Council will charge for care and support delivered in a care home on a short-term or temporary basis (respite).
- 5.2 Following an assessment of a person's eligible care and support needs, a decision may be taken that the person would benefit from a short term or temporary stay in a care home. This applies to a person whose need to stay in a care home is intended to last for a limited period of time and there is a plan to return home.
- 5.3 (i) A short-term resident is someone provided with accommodation in a care home for a period of not exceeding 8 weeks, for example where a person is placed in a care home to provide respite care. Where a person is a short-term resident, a local authority may choose to assess and charge based on the rules for care and support other than in a care home.
- 5.4 (ii) A temporary resident is someone whose stay in a care home is unlikely to exceed 52 weeks, or in exceptional circumstances, is unlikely to substantially exceed 52 weeks. Because a temporary resident is expected to return home their main and only home is usually disregarded in the assessment of whether and what they can afford to pay. Any contribution payable toward the respite care will be calculated in the same way as the homecare contribution.
- 5.5 Where a person's stay is intended to be permanent, but circumstances change and the stay becomes temporary, then the Council will assess and charge as a temporary stay, from the point that the intention is known.

- 5.6 People that have a short-term or temporary stay that becomes permanent will be assessed for a permanent stay at the date permanency is confirmed and the support plan is amended.
- 5.7 The Council will charge for all people having a short-term or temporary stay, called respite, in a care home and will charge from the date of admittance based on the actual cost of the placement.
- 5.8 The Council will undertake a financial assessment and the charge determined by the assessment will be the applicable charge. The financial assessment will be calculated in the same way as someone living at home and receiving Homecare.
- 5.9 The financial assessment for short term or temporary stays will completely disregard the person's main or only home where the person intends to return to that home.
- 5.10 The financial assessment will treat income and capital in the same way as if the person was receiving homecare, in the residential home:
- The financial assessment will be adjusted where the stay extends into this period.
- 5.11 The Council will ensure that where housing benefit or housing element of Universal Credit is paid that this is disregarded.
- 5.12 The Council will ensure that payments made by the person to keep and maintain their home such as rent, mortgage, water rates, household fuel bills, broadband and insurance premiums are disregarded. Similarly, expenses that the person would normally incur and would continue to pay should also be disregarded, such as household-related disability-related expenditure (e.g. community alarm services). Evidence will be required to fully substantiate the person's financial circumstances.
- 5.13 Contributions are payable from the week in which care commences, and the person will be charged a weekly contribution.
- 5.14 The Council will undertake a financial assessment to determine the amount a person can contribute towards their care and support costs. The assessment will be based on income, capital, housing costs and disability related expenditure (DRE). People with more capital than the higher capital limit will be responsible for meeting all of their care and support costs. Evidence will be required to fully substantiate a person's financial circumstances.

6. Charging and financial assessment for care and support in other care settings including a person's own home.

- 6.1 The Council will charge for care and support delivered in other care settings including a person's own home.
- 6.2 People requiring care and support in their own home, or other care settings, must initially satisfy an eligibility assessment for care and support. Only where a person has eligible care and support needs will a financial assessment be required.
- 6.3 Where a person has eligible care and support needs, the Council will calculate how much the personal budget might be using the Council's rates for providing the care. Once the indicative budget is known the care and support planning process and has determined the care required to meet the person's needs, the personal budget will be agreed.
- 6.4 People are likely to choose varied forms of care and support to meet their specific needs as defined in their care and support plan. Where a person has capital in excess of the higher capital limit and is therefore required to pay the full cost of their care and support, they are still entitled to request services to be arranged by the Council.
- 6.5 People have the option to take their personal budget as a Council commissioned service or as a direct payment or a combination of both.
- 6.6 The Council will undertake a financial assessment to determine the amount a person can contribute to their care and support costs. The assessment will be based on income, capital, housing costs and disability related expenditure (DRE). People with capital in excess of the higher capital limit will be responsible for meeting all of their care and support costs. Evidence will be required to fully substantiate a person's financial circumstances.
- 6.7 Where a person has capital in excess of the higher capital limit and will continue to receive services directly provided by the Council, they will be required to sign a Full Cost Agreement to confirm that they are willing and able to pay all charges due.
- 6.8 The Council will ensure that people retain at least the 'Minimum Income Guarantee'. This retained income level is designed to promote independence and social inclusion and is intended to cover basic needs such as purchasing food and clothing. Direct housing costs will only be considered where the person is liable for such costs, i.e. holds the tenancy agreement or is party to the mortgage. The financial assessment will refer to care and support statutory guidance for all disregards in respect of income and capital when making a determination of the person's financial resources.
- 6.9 Following the financial assessment, the person will be informed of the weekly amount they are required to contribute towards their care and support costs. People will not be charged more than the amount determined by the financial assessment. Contributions are payable from the date care commences. People will be invoiced by the Council based upon a 4 or 5-week period, in arrears, for their care costs.

- 6.10 All Financial Assessments will be reviewed with the person, or their financial representative, on an annual basis. The person, or their financial representative, is responsible for advising the Council of any changes in their income or capital. (See Section 11).

7. One off and lump sum payments

- 7.1 People who receive one-off or lump sum payments, for services that are eligible for financial assessment, will be subject to a financial assessment under the same criteria. The cost of the one-off or lump sum payment or service will be divided across the time period for which the payment or service applies, and the person will be assessed and charged accordingly.
- 7.2 If the one-off payment applies for a one-off purchase with no time frame, the person will be charged for the expected lifetime of the purchase, with a maximum charge period of 12 months from the date of assessment.
- 7.3 One off payment for items costing less than £100 will not be financially assessed except, if the person is provided with 2, or more, one off direct payment within the same 12-month period that total more than £500, or the one-off payment is made in addition to other services covered by this policy. A further Financial Assessment will not be made where the person is already making their maximum contribution to the care costs.

8. Carers

- 8.1 Where a service is provided directly to the person with needs, even if it also meets a carer's needs, the adult with needs is liable to pay any charges and must agree to do so. This would apply to replacement care to allow the carer to take a break from their caring role for example respite, home care or a live in carer for a short period of time. There is no charge for a service or Direct Payment that is put in place to meet the needs of the carer, only.

9. Self-funding Including Full Cost Payment

- 9.1 The self-funding threshold is the amount of assessable capital as defined by legislation, that a person has, above which they are required to meet the full cost of their care. This is the upper capital limit. People with capital above this limit are not entitled to financial support from the Council.
- 9.2 People who have been assessed to pay the full cost of their care, and people who choose to fund their own care, are still eligible to receive care management support e.g., assessment of needs, support plan advice and annual reviews from the Council
- 9.3 Where the person's capital subsequently falls below the self-funding threshold, the person should notify the Council for a financial assessment and assessment of need to be undertaken.
- 9.4 People are likely to choose varied forms of care and support to meet their specific needs as defined in their care and support plan. Where a person has capital in excess of the higher capital limit and is therefore required to pay the full cost of their care and support, they are still entitled to request services to be arranged by the Council. The Council will charge an administration fee for arranging care and support for all people that are able to pay the full cost of their care and support. This will be charged to the person as a single fee each time that the Brokerage service is used.
- 9.5 Where the Council pays a provider on behalf of a self-funding person, the full cost of those services, paid on their behalf, will be charged to the person.

10. Non-disclosure of information

- 10.1 People have the right to choose not to disclose their financial details. Any person who chooses not to disclose their finances, or declines a financial assessment, will be assumed to be able to meet the full cost of their service from the date the services commenced and will be invoiced accordingly.
- 10.2 In cases where the person or their representative does not supply the Financial Assessment Officer with the required information, the Financial Assessment Officer may contact the Department for Works and Pensions to enquire about what benefits the person is receiving and may contact other departments within the Council.
- 10.3 If the person is in receipt of means tested benefits, the Financial Assessment Officer will undertake an assessment based on this information. No disability related expenditure will be allowed in these assessments. If the person is not in receipt of any means tested benefits, a full cost assessment will be undertaken, and the full costs of the services will be charged to the person.

11. Changes to Circumstance

- 11.1 People, or their financial representatives, are responsible for notifying the Council of any changes in circumstances which may affect charges. Which includes, but is not limited to, changes in income, capital, home address, ownership of property that is not the person's main residence, or if someone moves in or out of the household.
- 11.2 An automatic uplift of state benefits will be applied in April each year as per the DWP uprating circular and actual rates will be verified at the annual review.
- 11.3 A person must request a financial re-assessment if their circumstances have changed.
- 11.4 Any changes to contributions identified in a reassessment of charges will be backdated to the date of the change in the financial circumstances.
- 11.5 All charges are recalculated from the actual date of the change.
- 11.6 A review form will be issued for completion on the anniversary of the Financial Assessment, however, the person must request a financial assessment at any time if their circumstances change.

12. Welfare Benefits

- 12.1 Where the person and/or their carer may be entitled to claim additional benefits, they will be signposted to the relevant agency.

13. Deprivation of Assets

- 13.1 'Intentional or Unintentional Deprivation' is a term used when someone is assessed as having given away or sold assets in order to not have to use those monies to pay for their care. This can relate to income, capital or property, there are no specific time limits on this if it can be shown the action was to avoid paying for care.
- 13.2 Bedford Borough Council follows the Department of Health and Social Care guidance on deprivation of assets. If we, as the Local Authority, believe that someone has deliberately deprived themselves of monies we will carry out the financial assessment as if the person still has the assets they have given away.

14. Protection of property

- 14.1 The local authority must take all reasonable steps to protect the moveable property of a person with care and support needs who is away from home in hospital or care home and cannot arrange to protect their property themselves. The local authority must act where there is a risk that the property will be lost or damaged. This may include a person's private possessions including looking after pets.
- 14.2 Where the authority incurs costs associated with protecting a person's property, the authority will charge the person for the cost of arranging these services, and any ongoing costs, associated with protecting the property concerned.

15. Exclusions from the charging policy

- 15.1 The Council exercises its discretion not to levy charges in respect of some services but may revise this decision as resources require. The following services are excluded from charging:
- Drug and alcohol rehabilitation provided in rehabilitation establishments.
 - Prisoners with eligible needs assessed under the Care Act

16. Cases of Hardship: Waiving Charges and Write-Off

- 16.1 It is the intention of this policy that a person who is required to pay a contribution towards the cost of their social care should be allowed to retain enough of their income, including benefits, to pay for things to meet those essential needs not being met by the local authority. It is expected that for most people receiving social care that the financial assessment process as set out in this policy will achieve that intention. However, it is recognised that there may be exceptional cases where it may be appropriate to waive, reduce or write off charges.
- 16.2 If a person falls behind with payments the council's debt recovery procedures will normally be instigated.
- 16.3 The person or their representative should contact the Debtors Team if they have any difficulty paying the assessed contributions.
- 16.4 If the person advises the Debtors Team that they don't agree with the financial assessment, the financial assessment must be reviewed, and a reassessment of charges should be initiated with the Financial Assessment Team if required.
- 16.5 The Debtors Team will notify the Social Care Team if the person is still having financial difficulties and unable to pay care fees after the financial assessment has been reviewed.
- 16.6 The Social Care Team will contact the service user to ascertain the details of the financial difficulties.

- 16.7 Decisions to waive fees wholly or in part or for a period of time must be made by The Director for Adult Services.
- 16.8 The charging policy is a framework for making decisions.
– The Director for Adult Services has discretionary powers to deal with all personal circumstances. Where a person has difficulty meeting charges this must be discussed with a member of the Senior Management Team to determine whether to waive part or all the charges or recommend the write-off of the debt in line with the current Council procedure and scheme of delegation. Each case will be treated individually.
- 16.9 The Director can use this discretion in the following circumstances:
- For abnormal expenditure caused by serious or long-term illness or disability
 - Where there is exceptional need not recognised in the normal financial assessment procedure.
- 16.10 All or part of the weekly charge can be waived. Normally a waiver will be for up to a period of six months and reviewed regularly.
- 16.11 Only the Director of Adult Services can recommend debt for write-off. All normal Council debt recovery procedures will be adhered to unless this recommendation is received.
- 16.12 If the financial difficulty is due to other debts the Council may signpost the person experiencing difficulties to money and debt management advice services.

17. Recovery of Debt

- 17.1 [The Care Act 2014](#) consolidates the Council's powers to recover money owed for arranging care and support for a person. These powers can be exercised where a person refuses to pay the amount they have been assessed as being able to pay or have been asked to pay (where the cost of care and support is less than their assessed contribution)
- 17.2 The powers granted to the Council for the recovery of debt also extends to the person or their representative where they have misrepresented or have failed to disclose (whether fraudulently or otherwise), information relevant to the financial assessment of what they can afford to pay.
- 17.3 The Council will approach the recovery of debt reasonably and sensitively and will only take court action as a last resort.
- 17.4 The initial stage of debt recovery will involve discussing the debt with the person or their representative. Social Care workers will be advised of the debt and will become involved as appropriate. In all cases the desired outcome is to prevent debt escalating and for the person to enter into affordable repayment of the debt as well as being able to pay ongoing costs as they arise.
- 17.5 The Council will give regard to the level of debt and the cost of recovery and will not proceed where the cost of recovery would be disproportionate.

- 17.6 The Council will only proceed with court action where all alternatives have been exhausted. At this stage the Council will proceed with action through the county court.
- 17.7 All debt that arises from 1 April 2015 must be recovered within 6 years from when the sum became due to the Council.
- 17.8 Where a person has a debt and meets the eligibility criteria for the Deferred Payment Scheme, the person will be offered this as an option. The authority may agree to enter into an agreement just for the amount outstanding and not the continuing amount due depending upon the individual circumstances.

Appendix A

Allowances and Disregards (2026/27 to be updated in line with Department of Health rates)

Minimum Income Guarantee Table 1 - Single Adults

Allowance	18 - 24	25 - Pension Age	Pension Age	Lone Parent
Not entitled to any premium	£95.40	£120.40	£241.45	£116.80
Entitled to EDP with UCLCWRA**	£120.55	£145.55	N/A	£141.95
Entitled to CP or UC CE	£150.65	£175.65	£296.70	£172.05
Entitled to DP	£146.95	£171.95	N/A	£168.35
Entitled to DP + UC CE	£202.20	£227.20	N/A	£223.60
Entitled to DP + EDP	£172.10	£197.10	N/A	£193.50
Entitled to DP + EDP + CP	£227.35	£252.35	N/A	£248.75

Table 2 – Couples

Allowance	Under Pension Age	Pension Age*
Not entitled to any premium	£94.55	£184.30
Entitled to EDP with UCLCWRA**	£112.65	N/A
Entitled to CP or UC CE	£149.80	£239.55
Entitled to DP	£131.30	N/A
Entitled to DP +CP or UC CE	£186.55	N/A
Entitled to DP + EDP	£149.40	N/A
Entitled to DP + EDP + CP	£204.65	N/A

* Where one partner is over state pension credit age the Pension Age MIG applies whether the person being assessed is under or over that age.

** Persons receiving Universal Credit Limited Capability for Work- and Work-related activity and/or Carer's Element will be entitled to the comparable MIG to a person on other benefits entitled to the enhanced disability premium and/or carer's premium. Except in the event that regulations provide for a different MIG specific to Limited Capability for Work and of Carer's Element in which cases the rate specified in regulations shall apply.

Children

For each child the adult is responsible for, that is a member of the same, household an additional allowance of £106.85.

Key

CP	= Carer's Premium
DP	= Disability Premium
UC	= Universal Credit
EDP	= Enhanced Disability Premium
UC CP	= UC with Carers Premium
UC LCWRA	= UC with Limited Capability for Work Related Activities

It is expected that the Minimum Income Guarantee will cover costs such as:

- Food
- Clothes
- Insurance, including buildings and contents, mortgage protection, life insurance.
- Core utility bills such as gas electricity and telephone (including Mobile Phone) as shown in the table below.
- Water rates
- Transport, including bus fares and transport to and from Day service.
- TV license and subscriptions to satellite or digital TV companies
- Repair and replacement of household items
- Repair and maintenance of buildings
- Gardening – other than basic gardening costs allowable under disability related expenditure
- Other expenditures such as personal debt (including county court judgements) and arrears.
- Social and leisure activities

This list is neither exhaustive nor exclusive.

Income disregards

The following income should be partially disregarded: The first £10 of:

- War widows and war widower's pension.
- Survivors Guaranteed Income Payments from the Armed Forces Compensation scheme, this includes non-veterans.
- War Disablement pension paid to non-veterans
- Payments to victims of National Socialist persecution (paid under German or Austrian law).
- Civilian War Injury Pension.

The following income should be disregarded in full (please refer to **Care and Support Statutory Guidance**, [Annex C](#) for the full list of disregards):

- Armed Forces Independence Payments & Mobility Supplement.
- Child Support Maintenance Payments, Child Benefit and Child Tax Credit; Child Element of Universal Credit
- Disability Living Allowance (Mobility Component) and Mobility Supplement.
- Personal Independence Payment (Mobility Component) and Mobility Supplement.
- Savings Credit Disregard; and
- War Widows and Widowers special payments
- Payments made to Veterans under the War Pension Scheme except for Constant Attendance Allowance
- War Disablement pension and payments to victims of National Socialist persecution (paid under German or Austrian law)
- Scottish Infected Blood Support Scheme
- London Emergencies Trust
- We Love Manchester Emergency Fund Any income earned by the service user will be disregarded from the financial assessment.

Property Disregards

The value of the person's main or only home must be excluded from the financial assessment if it meets the following criteria:

- The person is receiving care in a setting that is not a care home; and
- The person's stay in a care home is temporary and they intend to return to their property, or they are taking reasonable steps to dispose of the property in order to acquire another more suitable property to return to.
- Where the person no longer occupies the property but it is occupied in part or whole by the following:

The person's partner, former partner or civil partner, except where they are estranged or divorced partner.

A relative as defined in Annex B, paragraph 35 of the Care and Support Statutory Guidance, who is:

Aged 60 or over, or

The person's child aged 18 or under or

Is incapacitated (the relative is receiving disability benefits or has equivalent level of incapacity to qualify for disability benefits); evidence of incapacity will be required.

This mandatory disregard only applies where the property has been continuously occupied since before the person went into a care home.

Appendix B - Assessment of Income & Capital

For full details please refer to [Annex B](#) & [Annex C](#) of the Care and Support Statutory Guidance

When calculating a person's contribution to the cost of their care, the financial assessment takes account of income the person receives and any capital they have.

All income and capital (including property, investments, and all savings) requires evidence of ownership and up to date bank statements.

Income for the purposes of financial assessment includes retirement pension, pension credit, and benefits such as income support, universal credit, employment support allowance, attendance allowance, occupational pensions, and trust funds. Where a share of a pension has been transferred to the person's partner only the non- transferred share will be taken into account.

Where income is received on a joint basis, it is assumed that each person is entitled to 50% of the income.

Where capital is held on a joint basis, it is assumed that each person is entitled to 50% of the capital.

Capital includes property, bank and building society accounts, national savings certificates, bonds, and shares. Where capital is joint owned, only the percentage owned by the person is taken into account.

Where a person has chosen to withdraw funds from their pension pot in order to manage the funds themselves, this may be treated as capital.

Tariff Income

Where the person receiving care and support has capital at or below the higher capital limit, but more than the lower capital limit, they will be charged £1 per week for every £250 in capital between the two amounts. This is called tariff income.

Trusts

Where funds are held in trust, the financial assessment will seek to determine whether income received, or capital held in trust should be included or disregarded. Copies of trust documents (e.g., Trust Deed, Will Settlement etc.) are required to be produced as part of the financial assessment.

Appendix C - Household Expenses Housing Costs

Allowable housing costs (e.g., rent/mortgage/council tax) will only be allowed in the financial assessment where the person is liable to pay these costs. Where the person is not liable for these costs but contributes towards these through a private agreement or similar, then the person will be expected to meet this expenditure from their Minimum Income Guarantee.

Single person with legal liability to pay

Mortgage payments / Rent	Allow full amount less any Housing Benefit, Universal Credit Housing Element or Mortgage Interest payments made	Evidence required
Council Tax	Allow full amount less any Council Tax Reduction applied (CTR)	Evidence required
Water Rates	To be paid from Minimum Income Guarantee (MIG)	Not Applicable
Insurance	To be paid from Minimum Income Guarantee (MIG)	Not Applicable
TV License	To be paid from Minimum Income Guarantee (MIG)	Not Applicable
Community Alarm Systems	Actual cost unless included in Housing Benefit or Supporting People Grant	Evidence required – bill / invoice from provider
Loans including hire purchase and catalogues (also includes any Benefit overpayments)	To be paid from Minimum Income Guarantee (MIG)	Not Applicable

Non-Dependants and Couples

For the purposes of assessment, a couple is either:

- a legally married husband and wife; or
- two individuals who effectively live together as a couple but who are not legally married: or
- Civil Partnership

Rent and Council Tax	Where legal liability to pay. In excess of any housing benefit in payment	Cost should be divided between a 'Couple' as defined above
	For a non-dependant living in the property (Service User) Where there is no legal liability to pay, an allowance will be made in line with Housing Benefit and Council Tax Support non-dependant amounts where the client indicates that they have a requirement to contribute.	Where there is no legal liability to pay, an allowance of £20.40 per week (in line with Housing Benefit rules) & £9.41 per week (in line with Council Tax Support Rules) can be made if client indicates requirement to contribute.
Mortgage Payments	Where legal liability to pay. In excess of any Income Support/Universal Credit / Pension Credit Mortgage Interest Payments For non-dependent living in property (Service User)	Cost should be divided between a 'Couple' as defined above No allowance made
Ground Rent	In excess of any Income Support/ Universal Credit /Pension Credit Payments For non-dependent living in property (Service User)	Cost should be divided between a 'Couple' as defined above No allowance made

Heating (2026/2027) – to be updated in line with NAFAO guidance

An allowance should be made for excessive fuel costs incurred by a person. The Government has identified typical annual fuel figures for six scenarios and are used as guidance. Fuel costs above these amounts should be allowed as an expense; however, any forms of support received with fuel costs e.g. Government or Local Authority grants will be taken into account in determining additional cost incurred. If type of property is unknown use *

Single person in flat or terraced property*	£2,026.47 per year	£38.97 per week
Couple in flat or terraced property *	£2,673.61 per year	£51.41 per week
Single person in semi-detached property	£2,152.38 per year	£41.39 per week
Couple in semi-detached property	£2,841.48 per year	£54.64 per week
Single person in detached property	£2,618.63 per year	£50.35 per week
Couple in detached property	£3,451.93 per year	£66.38 per week

Appendix D

Disability Related Expenditure (DRE)

Bedford Borough Council assessment of DRE is based on the good practice guidelines developed by the National Association of Financial Assessment Officers (NAFAO)

Disability Related Expenditure (DRE) is reasonable additional expenses that a person incurs because of their illness or disability and where the person has little or no choice other than to incur the expenditure to maintain independent living. The person's support plan should identify disabilities or medical conditions that indicate that additional allowances should be given.

Disability-related expenditure will only be taken into consideration if disability-related benefits are in payment. Disability Related Expenditure is only payable when the person is living in their own home and not in permanent residential care. It is not possible to list every item/service allowed under DRE as each person's DRE is individually assessed. Disability related benefits will be taken into consideration from the date of the award. DRE will only be considered if it is identified as part of a person's support plan.

Costs of Disability

Allowable Disability Related Expenditure (DRE) will be for services deemed necessary because of disability, ill health or for health and safety reasons. All DRE must be documented and documentary evidence supplied.

- a. If a person does not have supporting evidence, we can potentially allow expenditure up to £30 per week to be claimed, it would not be reasonable to expect **new** recipients of care and support to have kept every receipt for items purchased; however, certain receipts and supporting evidence will be required. Where receipts have not been kept for **new** claims, this should be done for future expenditure otherwise it will be refused for any future claims.
- b. If the person can provide supporting evidence and it is considered reasonable, we allow actual amounts in line with Policy. If DRE exceeds £45 per week, this is referred to a panel of officers from Adult Social Care and Financial Assessment to consider and determine.
- c. If the DRE claim is less than £45 per week but the items claimed are not evidenced as a need in the support plan and/or not on the list of items (above) they will need to be considered by the panel of officers from Adult Social Care and Financial Assessment.

Item	Amount	Evidence
Community Alarm System	This service is provided free to people with care and support needs via the local authority.	Maximum of £4 per week for providers other than the local authority
Privately Arranged Care	Actual cost if Social Worker confirms requirement as part of the Support Plan and Council supported care is reduced accordingly. Personal care tasks include – bathing, washing, feeding, helping to get dressed.	Allow maximum £30 in total pw Details of personal help provided will be required
Private Domestic Help	Payments allowed where no-one else in the household able to undertake domestic tasks – shopping, cleaning, ironing. (Costs based on approximately 2 hours per week). This will not be paid for family and friends undertaking the task	Allow maximum £30 in total pw Details of personal help provided will be required
Laundry/ Washing Powder	Payments above £5.02 per week would be considered in exceptional circumstances following confirmation from social work team	Allow maximum £5.02 in total pw Additional laundry costs identified as a result of incontinence/ other health issues. Identify more than 4 loads of washing per week
Incontinence products and incontinence related expenditure such as replacement bedding, wipes and disposal bags.	No allowance will be given unless a claim has been made to the incontinence service in the first instance. Explanation of purchase also required has the claim to the incontinence service been refused or is the purchase a top up.	Allow maximum £10 in total pw Evidence required
Dietary	Discretionary as “special dietary needs” may not be more expensive than normal expenditure for a person without a disability. Medical evidence may be required considering the nature and the impact of any health problem or disability Payments above £5 would be considered in exceptional circumstances.	Allow maximum £5 in total pw Details and receipts of special purchases
Gardening	Payments allowed where no one else in the household was able to undertake the gardening. This will not be paid for family and friends undertaking the task	Allow maximum £5 in total pw Evidence required

Wheelchair	£5.24 per week manual £12.71 per week powered	Evidence of purchase. No allowance will be made if equipment is provided free of charge
Powered bed	Actual cost divided by 500 (10 yr. life) up to a maximum of £5.78 per week	Evidence required
Turning bed	Actual cost divided by 500 (10 yr. life) up to a maximum cost of £10.12 per week.	Evidence of purchase.
Powered reclining chair	Actual cost divided by 500 (10 yr. life) up to a maximum cost of £4.59 per week	Evidence of purchase
Stair-lift	Actual cost divided by 500 (10 yr. life) up to a maximum of £8.17 per week	Evidence of purchase without Disabled Facility Grant (DFG) input
Hoist	Actual cost divided by 500 (10 yr. life) up to a maximum of £4.02 per week	Evidence of purchase without Disabled Facility Grant (DFG) input
Prescription Charges	Cost of an NHS Prescription Prepayment Certificate divided by 52 or actual cost of prescriptions, whichever is less. (Reviewed in line with NHS charges) From 1 May 2025, charges will be £9.90 for a single item £32.05 for 3 months prepaid prescription charge £114.50 for an annual prepaid prescription charge	For those not eligible for free prescriptions
Transport	Discretionary based on costs that are greater than those incurred by a person without a disability. Reasonable amounts over and above the mobility component of Personal Independence Payment (PIP) or Disability Living Allowance (DLA) mobility component. Where support with costs is available from other sources but have not been used this can be considered in considering reasonableness. For example, transport to hospital appointments or council provided transport to and from a day Centre.	Allow maximum £10 in total pw

Item	Amount	Evidence
Special clothing or footwear	<p>If specialist clothing/footwear is required that costs more than non-specialist alternative. Additional wear and tear to clothing and footwear relating to a disability.</p> <p>Confirmation required by social work team.</p>	Proof of purchase required.
Internet Access	<p>In line with Home Essentials BT Basic Faster Fiber Broadband £20.00 per month</p> <p>Internet access needs to be required because of a disability otherwise it will form part of the minimum income guarantee (MIG)</p>	<p>Allowed maximum £4.61 in total pw</p> <p>Evidence required</p>
Telephone Landline	<p>In line with Home Essentials BT Basic Phone Line £5.16 per month</p> <p>Telephone landline needs to be required because of a disability otherwise it will form part of the minimum income guarantee (MIG)</p>	<p>Allowed maximum £1.19 in total pw</p> <p>Evidence required</p>
Mobile Phone	<p>Mobile phone use is often part of everyday living and therefore will only be allowed if there is evidence that a mobile phone is disability related and a requirement of the support plan.</p> <p>Allowance to cover essential use of the phone only</p> <p>Confirmation required by social work team</p>	<p>Allowed maximum £2.30 in total pw</p> <p>Evidence required</p>
Other Disability Related Expenditure	<p>There is discretion to allow other items of disability related expenditure. These are unavoidable costs an individual pays for care, services, or items due to their disability or long-term health condition that a non-disabled person would not typically incur.</p> <p>Confirmation required by social work team.</p>	Evidence required and receipts

Other disability related expenditure will be compared with the most recent [ONS Family Spending report](#) in order to evaluate that the costs incurred are higher average.

Receipts

It would not be reasonable to expect new recipients of support and care to have kept every receipt for items purchased; however, certain receipts and supporting evidence will be required. Where receipts have not been kept, this should be done for future expenditure.

Receipts will be required for services, for example, laundry services, gardening, cleaning and domestic services.

Any monies paid to family and friends for providing additional personal assistance, including cleaning, laundry, gardening or personal care, will not be allowed in the financial assessment unless this forms part of the assessed needs in the support plan.

If there is a duplication of care being provided privately and by the council, then no DRE will be given for that particular service item.

Appendix E - Costs of Services 2026/2027

Capital Limits as defined by the Care Act Statutory Guidance (April 2026)

Upper Limit	£23,250
Lower Limit	£14,250
Care Home related standard costs	
Personal Expenses Allowance	£31.80
Maximum Savings Credit	£7.30
<p>Funded Nursing Care Contribution (NHS) - Standard Rate</p> <p>Funded Nursing Care Contribution (NHS) - Higher Rate</p> <p>This is a non-means-tested contribution paid directly to nursing homes to cover care by registered nurse such as administering medication or specialized procedures.</p>	<p>£267.68 Paid direct to care provider</p> <p>£368.24 Paid direct to care provider</p>
Full weekly cost of George Beal House	From January 2026 £2191
Full weekly cost of Brookside, Highfield, Parkside, Puttenham, Rivermead and Southway	From January 2026 £921.75 for Direct Client Payers only / £1093 for other Governing Bodies
Banding Tool	From 6 April 2026
Residential Medium	Not Used
Residential High	£926.94
Nursing Care	£949.83
Maximum top-up to be deferred: Residential Care	25% of Maximum Local Authority Rate – maximum top-up £231.74 per week

Maximum top up to be deferred: Nursing Care	25% of maximum Local Authority Rate – maximum top up £237.46 per week
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Non Residential Fees		
Minimum charge for non-residential care	£2 per week	
Domiciliary care provided by Council carers - charge per hour, per carer, minimum charge 15 minutes	£24.40 from January 2026	
Day opportunities at Kempston Centre - Direct Client Payers (excluding transport)	£92.50 per day	£46.20 per half day
Day opportunities at Gadsby Street - Direct Client Payers (excluding transport)	£92.50 per day	£46.20 per half day
Day opportunities at Kempston Centre - Other Governing Bodies (excluding transport)	£93.90 per day	£46.95 per half day
Day opportunities at Gadsby Street - Other Governing Bodies	£93.90 per day	46.95 per half day
Transport to and from Kempston Centre or Gadsby Street	£18.00	£9.00 one way
Day opportunities at Goldington Road - Direct Client Payers	£39.70 per day	
Day opportunities at Goldington Road - Other Governing Bodies	£41.40 per day	
Transport to and from Goldington Road day centres	£18.00 return	£9.00 one way

Appendix F - Appeals and Complaints

The person has the right to ask for a review of their financial assessment and the charges which have been determined as part of Bedford Borough Council's financial assessment process.

People who are not satisfied with the calculation or outcome of their financial assessment should discuss their concern with the Financial Assessment team in the first instance to ensure that the assessment has been calculated correctly.

These should be directed to:

Financial Assessment Team Borough Hall Cauldwell Street Bedford
MK42 9AP 01234 718031

Or email to bsu.customerfinance@bedford.gov.uk

An officer independent of the disputed assessment will reassess the information provided by the customer at the time of the assessment. Any information omitted from the initial assessment will be considered upon submission, however, the Council is under no obligation to backdate the outcome to the date of the original assessment. The only exception to this is where benefit income has stopped without prior knowledge of the person. If it is identified that income and/or capital has not been declared the reassessment will be done back to the initial date that that income was available.

If the person still remains dissatisfied with the assessed charge, then they are able to request a review of charges by the Senior Financial Assessment Officer. The Senior Financial Assessment Officer will review the information used by the Financial Assessment Officer and scrutinise the financial assessment against The Charging and Financial Assessment Policy. The person will be notified in writing of their decision and state the reasoning behind it. The person should be informed that should they remain dissatisfied with the decision; they are able to complain using the [Council's complaints procedure](#) on the basis of the following:-

- Whether this policy has been applied correctly
- Whether the person will suffer exceptional hardship as a result of having to pay charges for services
- Whether the policy has impacted unfairly on the person

The outcome of a complaint may be that none, some or all of a charge is waived. The decision to waive charges will be made by an officer who has an appropriate level of authority under the [Council's Scheme of Delegation](#). This may not be the officer who investigates the complaint.

During the investigation of the complaint, the assessed charge will remain payable and can be pursued according to the Council's debt recovery processes. If the outcome of a complaint is that the person has overpaid, then the overpayment will be refunded.

Finding out more

If you would like further copies, a large-print copy or information about us and our services, please contact us at our address below.

Për Informacion

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Financial Assessment Team

Bedford Borough Council

Borough Hall

Cauldwell Street

Bedford

MK42 9AP



01234 718031



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